FINANCIAL STATEMENTS AND SUPPLEMENTARY SCHEDULES

**DECEMBER 31, 2022 AND 2021** 

(With Independent Auditors' Report)

## **DECEMBER 31, 2022 AND 2021**

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#### INDEPENDENT AUDITORS' REPORT

The Honorable Chairman and Authority Commissioners Essex County Utilities Authority Newark, New Jersey

#### Report on the Audit of the Financial Statements

#### Opinions

We have audited the accompanying financial statements of the business-type activities and each major fund, of the Essex County Utilities Authority as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the Essex County Utilities Authority's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and each major fund of the Essex County Utilities Authority, as of December 31, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Essex County Utilities Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Change in Accounting Principle

As described in Note 12 to the financial statements, 2022, Essex County Utilities Authority adopted new accounting guidance, GASB Statement No. 87, *Leases*. Our opinion is not modified with respect to this matter.

## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Essex County Utilities Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or
  error, and design and perform audit procedures responsive to those risks. Such procedures include examining,
  on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are
  appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the
  Essex County Utilities Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting
  estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Essex County Utilities Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Report on Summarized Comparative Information**

We have previously audited Essex County Utilities Authority's 2021 financial statements and our report dated, April 20, 2022, expressed an unmodified opinion on those audited financial statements. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2021, is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4 through 10 and page 31 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Essex County Utilities Authority's basic financial statements. The accompanying Schedule of Expenditures of State Financial Assistance on page 32 is presented for purposes of additional analysis as required by New Jersey OMB Circular 15-08, and is not a required part of the basic financial statements. The Schedule of Expenditures of State Financial Assistance is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of State Financial Assistance is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated April 27, 2023, on our consideration of the Essex County Utilities Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Essex County Utilities Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Essex County Utilities Authority's internal control over financial reporting and compliance.

Fairfield, New Jersey

Bederson LLP

April 27, 2023



#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Essex County Utilities Authority (the "Authority"), we offer readers of the Authority's financial statements this narrative overview and analysis of the Authority's financial activities for the years ended December 31, 2022 and 2021. Please read this analysis in conjunction with the Authority's financial statements, which follow this section.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This financial statement presents the Authority's financial activities and position in three (3) parts. They include the management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The financial statements of the Authority report information of the Authority using accounting methods similar to those used by private sector companies. These statements offer short- and long-term financial information about its activities.

#### **BASIC FINANCIAL STATEMENTS**

The Statement of Net Position includes all of the Authority's assets and liabilities and provides information about the nature and amounts of investments in resources (assets) and the obligations to Authority creditors (liabilities). It also provides the basis for evaluating the capital structure of the Authority and assessing the liquidity and financial flexibility of the Authority.

All of the current year's revenues and expenses are accounted for in the Statement of Revenues, Expenditures, and Changes in Net Position. This statement measures the results of the Authority operations over the past year and can be used to determine whether the Authority has recovered all its costs through its user fees and other charges, operational stability and credit worthiness.

The final required financial statement is the Statement of Cash Flows. This statement reports cash receipts and cash payments and net changes in cash resulting from operations, investing activities and capital and related financing activities.

The Notes to Financial Statements provide additional information that is essential to a full understanding of the data provided in the financial statements, such as the Authority's accounting methods and policies.

#### FINANCIAL ANALYSIS OF THE AUTHORITY

One of the most important questions asked about the Authority's finances is "Is the Authority as a whole better able to fulfill its mission as a result of this year's activities?" The Statement of Net Position, and the Statement of Revenues, Expenditures, and Changes in Net Position report information about the Authority's activities in a way that will help answer this question. These two statements report net position of the Authority and the changes in those positions. The reader can think of the Authority's net position - the difference between assets and liabilities - as one way to measure financial health or financial position. Over time, increases or decreases in the Authority's net position are one indicator of whether its financial health is improving or deteriorating, population growth, development, contractual requirements and new or changed government regulation. Our activity consists of Enterprise funds segregated by type, Water and Solid Waste.

#### **ESSEX COUNTY UTILITIES AUTHORITY'S NET POSITION**

A summary of the Authority's Statement of Net Position combined for Solid Waste and Water Systems is presented in the following table:

## CONDENSED STATEMENT OF NET POSITION (\$000's)

	2022		2021		 Change
Assets:					
Unrestricted	\$	16,953	\$	15,408	\$ 1,545
Restricted		5,085		10,536	(5,451)
Net capital assets		24,768		26,130	 (1,362)
Total Assets		46,806		52,074	 (5,268)
Deferred Outflows of Resources				11	 (11)
Liabilities:					
Long-term liabilities		848		-	848
Current liabilities		8,712		17,452	 (8,740)
Total Liabilities		9,560		17,452	 (7,892)
Net Position:					
Invested in capital assets, net of related debt		29,853		28,347	1,506
Unassigned		7,393		6,286	 1,107
Total Net Position	\$	37,246	\$	34,633	\$ 2,613

#### **CURRENT ASSETS**

Unrestricted cash and cash equivalents were \$12.9 million at December 31, 2022, compared to the 2021 balance of \$11.7 million. Restricted cash was \$5.1 million at December 31, 2022, compared to the 2021 balance of \$10.5 million.

Accounts Receivable increased by approximately \$386,000 or 10% in 2022, as compared to an decrease of approximately \$996,000 or 21% in 2021. The 2022 increase is the result of less collections from municipalities.

#### **NONCURRENT ASSETS**

The value of the non-current assets decreased by approximately \$1.4 million in 2022, which is comprised of an approximate decrease of \$809,000 in contractual rights, a decrease of \$1.5 million in net deferred charges, and an increase of \$1 million in an operating lease right of use asset per the adoption of GASB 87. The value of the non-current assets decreased by approximately \$2.5 million in 2021, which is comprised of an approximate decrease of \$170,000 in fixed assets, a \$809,000 decrease in contractual rights, and a decrease of \$1.5 million in net deferred charges. The decreases for 2022 and 2021 are the result of depreciation and amortization expenses, which reduce the net book value of these assets.

#### **DEFERRED OUTFLOWS OF RESOURCES**

The adoption of GASB 65 required that debt defeasance costs previously netted against the long-term portion of bonds payable be presented in the statement of net position as a deferred outflow of resources. The change of approximately \$11,000 in 2022 is due to the current year amortization of such costs.

#### **ESSEX COUNTY UTILITIES AUTHORITY'S NET POSITION**

## CAPITAL ASSETS (\$000's)

	20	22	2021	Change		
Water system infrastructure	\$	6,051	\$ 6,051	\$	-	
Computer system, furniture and fixtures		463	463		-	
Transportation equipment		22	 22			
Total	•	6,536	6,536		-	
Less: Depreciation		6,535	 6,533		2	
Net Property, Plant and Equipment	\$	1	\$ 3	\$	(2)	
Contractual rights - operating	\$	13,473	\$ 13,473	\$	-	
Asset purchase		16,500	16,500		-	
Port Authority settlement		17,447	17,447		-	
Procurement of system		2,275	2,275		-	
Litigation settlements		23,573	23,573		-	
Water system development		677	 677			
Total		73,945	73,945		-	
Less: Amortization		57,775	 56,264		1,511	
Net Deferred Charges	\$	16,170	\$ 17,681	\$	(1,511)	
Contractual rights - non-operating	\$	35,322	\$ 35,322	\$	-	
Less: Amortization		27,684	 26,876		808	
Net Contractual Rights	\$	7,638	\$ 8,446	\$	(808)	
Operating lease right-of-use asset	\$	959	\$ -	\$	959	

## **CURRENT LIABILITIES**

Current liabilities are obligations that will be paid in the next 12 months after the balance sheet date. Current liabilities payable from unrestricted assets decreased by approximately \$317,000 or 4% in 2022, and increased by approximately \$1.8 million or 24% in 2021. The 2022 decrease is primarily due to the decrease of the payroll and benefits liability due to Essex County. The 2021 increase is primarily due to an increase in payables for the disposal of waste tons as there was an increase in waste tons. The overall 2022 current liabilities payable from unrestricted assets were comparable to 2021.

Current liabilities payable from restricted assets decreased by approximately \$8.4 million in 2022. This is the result of the scheduled maturities on the bonds payable.

#### **NONCURRENT LIABILITIES**

Noncurrent liabilities increased by approximately \$850,000 in 2022. This is the result of the operating lease liability per the adoption of GASB 87.

## **ESSEX COUNTY UTILITIES AUTHORITY'S CHANGES IN NET POSITION**

A summary of the Authority's Statement of Revenues, Expenses, and Changes in Net Position combined for Solid Waste and Water Systems is presented in the following table:

## Condensed Statement of Revenues, Expenditures, and Changes in Net Position (\$000's)

	2022	2021	Change
Operating revenues Non-operating revenues	\$ 37,877 	\$ 43,614 631	\$ (5,737) 162
Total Revenues	38,670	44,245	(5,575)
Operating expense Depreciation and amortization expense Non-operating expense	33,556 1,512 989	34,810 1,682 1,300	(1,254) (170) (311)
Total Expenses	36,057	37,792	(1,735)
Changes in Net Position	2,613	6,453	(3,840)
Net Position - beginning of year	34,633	28,180	6,453
Net Position - end of year	\$ 37,246	\$ 34,633	\$ 2,613

While the Statement of Net Position shows the change in financial position, the Statements of Revenues, Expenditures, and Changes in Net Position provides answers as to the nature and source of these changes.

#### **OPERATING REVENUES**

The Authority's operating revenues decreased by \$5.767 million to \$37.877 million in 2022, as compared to a \$5.23 million increase to \$43.614 million in 2021. Overall waste tonnage increased in 2022, and in total was approximately 1.28% greater than 2021. The decrease in operating revenues was due to the decrease in the Authority's tipping fee rate per ton for Type 13 Bulk waste and Type 10 commercial and municipal waste. Overall for 2022, approximately 66% of total waste tons collected were dumped at the Resource Recovery Facility.

### **OPERATING EXPENSES**

Total operating expenses, including depreciation and amortization, decreased by \$1.42 million to \$35.068 million in 2022, as compared to an approximate \$3.85 million increase to \$36.492 million in 2021. The decrease is primarily due to a decrease in the gate fees charged by the waste processing facilities from 2021 to 2022.

## **ESSEX COUNTY UTILITIES AUTHORITY'S CHANGES IN NET POSITION**

#### NONOPERATING INCOME AND EXPENSES

In 2022, total non-operating income increased by approximately \$162,000. The increase in non-operating income is primarily due to the increase in interest income. Non-operating expenses decreased by approximately \$311,000 in 2022, which is due to a decrease in interest expense attributable to the repayment of the scheduled maturities of the bonds payable.

The following table reflects the comparative solid waste collection in tons:

			Amount	%				
	2022	2021	Increase	Increase				
Source	Tonnage	Tonnage	(Decrease)	(Decrease)				
Tipping Fee Revenue Type 10 Resource Recovery								
Subtotal	395,368	400,102	(4,734)	-1.18%				
Tipping Fee Revenue Type 13 Bulk Waste Trai	nsfer Station							
Subtotal	178,138	145,994	32,144	22.02%				
Tipping Fee Revenue Commercial Type 10 Transfer Station								
Subtotal	45,339	64,948	(19,609)	-30.19%				
Total for all Facilities	618,845	611,044	7,801	<u>1.28%</u>				

Essex County disposed of 618,845 tons of solid waste in 2022 at three (3) designated facilities compared to 611,044 tons in 2021, representing an increase of 7,801 tons. The increase in tons is the result of an increase in bulk waste from the increase in construction and demolition debris being dumped and the diversion of waste from the Waste Management facility.

#### **NET POSITION**

The Authority's net position as of December 31, 2022, is a surplus of approximately \$37.246 million. Total assets and deferred outflows of resources of \$46.806 million exceeded liabilities of \$9.560 million. In December 31, 2021, assets and deferred outflows exceeded liabilities by approximately \$34.633 million. Therefore, in 2022 the Authority's net position increased by approximately \$2.613 million. This compares to an increase in net position of \$6.453 million in 2021.

## **ESSEX COUNTY UTILITIES AUTHORITY'S NET POSITION**

#### **BUDGETARY HIGHLIGHTS**

The Authority prepares and submits an annual operating budget to the State of New Jersey, which approves the budgets for adoption by the Authority prior to the beginning of the fiscal year. The following table provides a 2022 combined budget to actual comparison for both solid waste and water systems:

## 2022 COMBINED BUDGET vs. ACTUAL (\$000's)

				V	ariance	
				Fa	vorable	
	Budget		 Actual	(Unfavorable)		
Revenues:						
Operating revenues	\$	46,391	\$ 37,867	\$	(8,524)	
Other operating revenue		•	10		10	
Non-operating revenues		552	 793		241	
Total Revenues		46,943	 38,670		(8,273)	
Operating Appropriations:						
Personnel and other		472	474		(2)	
Administration and other		984	693		291	
Cost of providing service:						
Solid waste		40,296	32,361		7,935	
Water		17	 28		(11)	
Total Operating Appropriations		41,769	 33,556		8,213	
Non-Operating Appropriations:						
Debt service		5,072	8,520		(3,448)	
Amortization/depreciation expense		2,315	2,321		(6)	
Accumulated deficit - water		-	 			
Total Non-Operating Appropriations		7,387	10,841		(3,454)	
Total Operating and						
Non-Operating Appropriations		49,156	 44,397		4,759	
Deficit - Budgetary Basis	\$	(2,213)	\$ (5,727)	\$	(3,514)	

The revenue shortfall of \$8.524 million against the annual budget is primarily the result of less tonnage in 2022 than budgeted.

The revenue needed to meet solid waste budget requirements is collected from solid waste tipping fees. Revenue needed for water budget requirements is collected from water service fees charged.

The shortfall in the solid waste operating expense is the result of less tonnage in 2022 than budgeted.

#### **ESSEX COUNTY UTILITIES AUTHORITY'S NET POSITION**

#### **DEBT ADMINISTRATION**

The Authority has, in the past, issued Bond Anticipation Notes to finance improvements and additions to the solid waste system. In April 2009, the Authority issued \$52,240,000 Solid Waste System Revenue Refunding Bonds (Series 2009) to refinance the \$53,340,000 Tax Exempt Series 1999A Solid Waste System Revenue Bonds at interest rates ranging from 2.5% to 5.0%.

The Authority has, in the past, issued Bond Anticipation Notes to finance improvements and additions to the water system. In November 2008, the Authority issued \$6,250,000 Water System Project Notes (Series 2008) to refinance the \$6,250,000 Water System Project Notes (Series 2007) at an interest rate of 2.59%. These notes matured on November 12, 2010, and were refinanced by the issuance of the \$6,250,000 Water System Project Notes (Series 2010). The Series 2010 notes matured on November 9, 2012, and were refinanced with another set of \$6,250,000 Water Project Notes (Series 2012). The Series 2012 notes bear interest at a rate of 2% and matured on November 7, 2014. The authority repaid principal of \$625,000 and refinanced the remaining \$5,625,000 with Series 2014 notes (Series 2014), which bear interest at 3% and mature on November 4, 2016. The authority repaid principal of \$1,125,000 and refinanced the remaining \$4,500,000 with Series 2016 notes (Series 2016), which bear interest at 2% and mature on November 2, 2018. In October 2018 the authority repaid principal of \$1,800,000 and refinanced the remaining \$2,700,000 with Series 2018 notes (Series 2018), which bear interest at 3% and mature on October 29, 2020. In October of 2020 the Series 2018 notes were paid in full.

The 2006 B series refunding bonds, the 2009 series refunding bonds, and the 2016 series refunding bonds were paid in full in 2022. More detailed information about the Authority's long-term debt liabilities is presented in Note 9 of the financial statements. The Authority's long-term debt decreased by \$8,340,000, resulting from scheduled maturities during the fiscal year, the maturities were as follows:

	2022	2021
Series 2006B - Taxable - Refunding Revenue Bonds	\$ 1,185,000	\$ 1,100,000
Series 2009 - Tax Exempt - Refunding Revenue Bonds	5,855,000	5,615,000
Series 2016 - Tax Exempt - Refunding Revenue Bonds	1,300,000	1,245,000
	\$ 8,340,000	\$ 7,960,000

## **ECONOMIC FACTORS, FUTURE YEARS' BUDGETS AND RATES**

The Commissioners and management of the Authority consider many factors when preparing each year's budget and service charges. Two of the main factors are growth in the Authority's system and new regulations issued by the State and Federal governments. In addition, the market conditions, disposal needs and available capacity are influential in the decision-making process.

The future fluctuations of the County's disposal needs will continue to challenge the Authority. Overall tonnage levels have increased from the prior years. The increase in tons is the result of an increase in bulk waste from the increase in construction and demolition debris being dumped and the diversion of waste from the Waste Management facility.

In connection with the normal conduct of the Authority's business, it could be from time to time involved in various claims and litigation, the results of which may result in positive or negative affects on the financial statements.

STATEMENTS OF NET POSITION DECEMBER 31, 2022 AND 2021

### **ASSETS**

	D			
	Solid			2021
	Waste	Water	Total	Total
UNRESTRICTED ASSETS:				
Cash and equivalents	\$ 12,876,924	\$ 2,762	\$ 12,879,686	\$ 11,721,288
Accounts receivable	4,072,900		4,072,900	3,686,873
TOTAL UNRESTRICTED ASSETS	16,949,824	2,762	16,952,586	15,408,161
RESTRICTED ASSETS:				
Debt service account:				
Cash and investments	10,215	-	10,215	5,521,165
Deposits:				
Cash	5,075,287	-	5,075,287	5,014,249
TOTAL RESTRICTED ASSETS	5,085,502		5,085,502	10,535,414
NONCURRENT ASSETS:				
Capital Assets:				
Property and equipment, net of				
depreciation	947	-	947	2,925
Operating lease right-of-use asset	959,010	-	959,010	-
Contractual rights, net of amortization	7,637,667	-	7,637,667	8,446,302
Deferred charges, net of amortization	16,170,255		16,170,255	17,680,653
TOTAL NONCURRENT ASSETS	24,767,879	<del></del>	24,767,879	26,129,880
TOTAL ASSETS	46,803,205	2,762	46,805,967	52,073,455
DEFERRED OUTFLOWS OF RESOURCES				
Defeasance of debt costs	-	-	<u> </u>	10,683
TOTAL ASSETS AND DEFERRED OUTFLOWS				
OF RESOURCES	\$ 46,803,205	\$ 2,762	\$ 46,805,967	<u>\$ 52,084,138</u>

STATEMENTS OF NET POSITION DECEMBER 31, 2022 AND 2021

### LIABILITIES AND NET POSITION

	DE			
	Solid	· · · · · · · · · · · · · · · · · · ·		2021
	Waste	Water	Total	Total
CURRENT LIABILITIES PAYABLE FROM				
UNRESTRICTED ASSETS:				
Accounts payable and accrued expenses	\$ 6,074,198	\$ 183,171	\$ 6,257,369	\$ 6,166,800
Due to Essex County for payroll and benefits	211,806	-	211,806	701,641
Current portion of operating lease liability	111,310		111,310	-
Prepaid tipping revenue	2,131,903		2,131,903	2,160,668
TOTAL CURRENT LIABILITIES PAYABLE				
FROM UNRESTRICTED ASSETS	8,529,217	183,171	8,712,388	9,029,109
CURRENT LIABILITIES PAYABLE FROM				
RESTRICTED ASSETS:				
Accrued interest	-	-	-	93,160
Bonds payable, net				8,329,360
TOTAL CURRENT LIABILITIES PAYABLE				
FROM RESTRICTED ASSETS	<del></del>		-	8,422,520
NON-CURRENT LIABILITIES PAYABLE				
FROM UNRESTRICTED ASSETS:				
Operating lease liability, less current portion	847,700	-	847,700	<u>-</u>
TOTAL LIABILITIES	9,376,917	183,171	9,560,088	17,451,629
NET POSITION:				
Invested in capital assets, net of related debt	29,853,381	-	29,853,381	28,346,617
Unrestricted	7,572,907	(180,409)	7,392,498	6,285,892
TOTAL NET POSITION	37,426,288	(180,409)	37,245,879	34,632,509
	¢ 46 002 205	ć 2.762	¢ 46 905 067	\$52,084,138
TOTAL LIABILITIES AND NET POSITION	\$ 46,803,205	\$ 2,762	\$ 46,805,967	332,004,130

## STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN NET POSITION YEARS ENDED DECEMBER 31, 2022 AND 2021

	DE	<b>DECEMBER 31, 2022</b>					
	Solid			2021			
	Waste	Water	Total	Total			
OPERATING REVENUES:							
User charges:							
Tipping fees	\$ 37,866,552	\$ -	\$ 37,866,552	\$ 43,612,885			
Interest income	10,549	42	10,591	1,226			
TOTAL OPERATING REVENUES	37,877,101	42	37,877,143	43,614,111			
OPERATING EXPENSES:							
Administration	1,166,846	-	1,166,846	1,143,357			
Operating and maintenance	32,360,749	27,990	32,388,739	33,666,696			
Depreciation	1,978	-	1,978	170,119			
Amortization	1,510,398	-	1,510,398	1,512,022			
TOTAL OPERATING EXPENSES	35,039,971	27,990	35,067,961	36,492,194			
OPERATING INCOME (LOSS)	2,837,130	(27,948)	2,809,182	7,121,917			
NON-OPERATING REVENUE (EXPENSES):							
Interest income - restricted	186,838	-	186,838	3,476			
Other income	606,030	-	606,030	627,233			
Amortization of contractual rights	(808,635)	-	(808,635)	(808,635)			
Interest expense	(180,045)	•	(180,045)	(491,407)			
TOTAL NON-OPERATING							
REVENUE (EXPENSES)	(195,812)		(195,812)	(669,333)			
CHANGES IN NET POSITION	2,641,318	(27,948)	2,613,370	6,452,584			
NET POSITION - beginning of year	34,784,970	(152,461)	34,632,509	28,179,925			
NET POSITION - end of year	\$ 37,426,288	\$ (180,409)	\$ 37,245,879	\$ 34,632,509			

## STATEMENTS OF CASH FLOWS - UNRESTRICTED AND RESTRICTED FUNDS YEARS ENDED DECEMBER 31, 2022 AND 2021

	Solid	<b>M</b>	Tabal	2021 Total
CASH FLOWS FROM OPERATING ACTIVITIES:	Waste	Water	Total	Total
Cash received (paid) from:	4 07 000 004	•	ć 27.002.22 <i>4</i>	ć 44.0CF.007
Hauler's tipping fees	\$ 37,993,234	\$ -	\$ 37,993,234	\$ 44,965,997
Interest earned	10,549	42	10,591	1,226
Other	(541,471)	-	(541,471)	141,490
Payments to employees	(1,200,327)	-	(1,200,327)	(696,307)
Payments to suppliers	(32,751,737)	(2,790)	(32,754,527)	(32,842,136)
NET CASH PROVIDED BY (USED BY)				
OPERATING ACTIVITIES	3,510,248	(2,748)	3,507,500	11,570,270
CASH FLOWS FROM INVESTING ACTIVITIES:				
Other revenue	606,030	•	606,030	627,233
Interest on investments	186,838		186,838	3,476
NET CASH PROVIDED BY INVESTING ACTIVITIES	792,868	<del>-</del>	792,868	630,709
CASH FLOWS FROM CAPITAL AND RELATED				
FINANCING ACTIVITIES:				
Principal payment on bonds	(8,340,000)	-	(8,340,000)	(7,960,000)
Interest paid on bonds, loans and notes	(251,882)	-	(251,882)	(606,122)
NET CASH USED BY CAPITAL AND				
RELATED FINANCING ACTIVITIES	(8,591,882)	-	(8,591,882)	(8,566,122)
NET CHANGE IN CASH AND EQUIVALENTS	(4,288,766)	(2,748)	(4,291,514)	3,634,857
CASH AND EQUIVALENTS - beginning	22,251,192	5,510	22,256,702	18,621,845
CASH AND EQUIVALENTS - ending	\$ 17,962,426	\$ 2,762	\$ 17,965,188	\$ 22,256,702

## STATEMENTS OF CASH FLOWS - UNRESTRICTED AND RESTRICTED FUNDS YEARS ENDED DECEMBER 31, 2022 AND 2021

	DECEMBER 31, 2022							
		Solid						2021
		Waste		Water		Total		Total
	-							
RECONCILIATION TO STATEMENTS OF NET POSITION:								
Current assets	\$	12,876,924	\$	2,762	\$	12,879,686	\$	11,721,288
Restricted assets		5,085,502				5,085,502	_	10,535,414
	\$	17,962,426	\$	2,762	\$	17,965,188	\$	22,256,702
			-		_			
RECONCILIATION OF OPERATING INCOME (LOSS)								
TO NET CASH PROVIDED BY OPERATING ACTIVITIES:								
Operating income (loss)	\$	2,837,130	\$	(27,948)	\$	2,809,182	\$	7,121,917
Adjustments to reconcile operating income (loss)								
to net cash from operating activities:								
Depreciation		1,978		-		1,978		170,119
Amortization of deferred charges		1,510,398		-		1,510,398		1,512,022
(Increase) Decrease in:								
Accounts receivable		(386,027)		-		(386,027)		996,118
Increase (decrease) in:								
Accounts payable and accrued expenses		(424,466)		25,200		(399,266)		1,271,611
Prepaid tipping fees		(28,765)				(28,765)	_	498,483
NET CASH PROVIDED BY (USED BY)								
OPERATING ACTIVITIES	<u>\$</u>	3,510,248	\$	(2,748)	<u>\$</u>	3,507,500	<u>\$</u>	11,570,270

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2022 AND 2021

#### **NOTE 1 - GENERAL**

Pursuant to the provisions of the Solid Waste Management Act, constituting Chapter 39 of the Pamphlet Laws of 1970, of the State of New Jersey and the rules and regulations promulgated thereunder, the County of Essex ("County") has been designated as a solid waste management district. In accordance with the provisions of the aforementioned act, a Solid Waste Management Plan was developed for the County of Essex which included a solid waste transfer station, waste-to-energy facility, out-of-state landfill disposal and miscellaneous recycling programs and activities. The County of Essex, Division of Solid Waste Management has heretofore managed the system which was funded by user charges, County budget appropriations and certain other County advances.

An ordinance adopted by the Board of Chosen Freeholders on July 1, 1992, effective July 22, 1992, created the Essex County Utilities Authority (the Authority) under the provisions of N.J.S.A. 40:14B-1 et seq., the Municipal and County Utilities Authorities Law, constituting Chapter 183 of the Pamphlet Laws of 1957, of the State of New Jersey.

The Authority was created to provide waste management services previously managed and implemented by the County. It has the responsibility for the development and implementation of a program for the management, control and disposal of all solid waste generated within the geographic boundaries of the County in an environmentally sound manner. These activities are accounted for under the heading "Solid Waste."

The assumption of all services, liabilities and other contractual agreements by the Authority from the County of Essex was effective as of July 22, 1992.

The ordinance adopted July 1, 1992, creating the Authority was amended on October 8, 1997. The amendment determined that the Authority acquire, construct, maintain and operate the County of Essex existing wellfield and distribution system which serves the County. These activities are accounted for under the heading "Water".

For financial reporting purposes, the Authority is a component unit of the County of Essex, State of New Jersey. There are no component units included in the accompanying statements.

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### **Basis of Financial Statements**

The term "measurement focus" is used to denote what is being measured and reported in the Authority's operating statement. The Authority is accounted for on the flow of economic resources measurement focus. The fundamental objective of the focus is to measure whether the Authority is better or worse off economically as a result of events and transactions of the period.

The term basis of accounting is used to determine when a transaction is recognized on the Authority's operating statement. The Authority uses the full accrual basis of accounting. Under this basis, revenues are recorded when earned and expenses are recorded when incurred, even though actual payment or receipt may not occur until after the period ends.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2022 AND 2021

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **Grants**

Contributions received from various sources as grants are recorded in the period received. Donated assets are recorded at fair market value at the date of the gift.

#### **Pension Plan**

Substantially all employees participate in the Public Employees' Retirement System (PERS). The Division of Pensions within the Treasury Department of the State of New Jersey is the administrator of the funds and charges the County of Essex who in turn charges the Authority annually for its respective contributions. The plan does not maintain separate records for each Authority in the State and, therefore, the actuarial data for the Authority is not available.

The plan provides retirement, annual cost of living adjustments, and death benefits to plan members and beneficiaries. The plan is a cost sharing multiple employer defined benefit plan. The Division of Pensions issues publicly available financial reports for each of the plans that include financial statements and required supplementary information. The reports may be obtained by writing the State of New Jersey, Division of Pensions. Currently, the PERS has suspended cost of living adjustments.

Covered employees are required by State Statute to contribute 7.50% of their salary to the plan. In addition, annually the PERS bills the County of Essex, and the County bills the Authority at an actuarially determinable rate for its required contribution.

The contribution requirements of plan members and the Authority are established and may be amended by the Board of Trustees of the plan. All required contributions were made.

#### **Compensated Absences**

The Authority permits employees to accrue unused vacation and sick pay, which may be taken as time off or paid upon retirement at an agreed upon rate. Accumulated vacation and the portion of sick leave eligible to be paid to employees upon retirement is not considered material and is expensed in the year of occurrence.

#### **Capital Assets**

Capital assets, which include property, plant, equipment and infrastructure assets, are reported at cost, less accumulated depreciation.

Depreciation is provided for property owned by the Authority using the straight-line method.

Depreciation expense was \$1,978 and \$170,119 in 2022 and 2021, respectively.

The cost of property, plant and equipment is depreciated over estimated useful lives ranging from 5 to 30 years.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2022 AND 2021

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Capital Assets (Continued)**

Capital assets activity for the year ended December 31, 2022, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	
Solid Waste:					
Office equipment	\$ 287,891	\$ -	\$ -	\$ 287,891	
Computer equipment	174,457	-	-	174,457	
Transportation equipment	21,823			21,823	
Total	484,171	-	-	484,171	
Less: Accumulated depreciation	481,246	1,978	-	483,224	
Net Solid Waste	\$ 2,925	\$ (1,978)	\$ -	\$ 947	
Water Infrastructure:					
Capital Assets being depreciated	\$ 6,051,531	\$ -	\$ -	\$ 6,051,531	
Less: Accumulated depreciation	6,051,531	-		6,051,531	
Net Water System	\$	<u>\$</u>	\$ -	\$ -	

#### **Use of Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Estimates are used for, but not limited to, depreciation and amortization expense, and contingencies. Actual results could differ from those estimates.

#### **Restricted Accounts**

In accordance with the 1999 Bond Resolution (as amended and supplemented), the Authority has established the following cash and investment accounts for the deposit and/or transfer, in the priority of the order listed, of all moneys received by the Authority:

_Account_	<u>Amount</u>	<b>Use for Which Received</b>
Construction	Proceeds of Debt Issued	Construction costs of the projects and transfers to meet minimum levels in the bond service account and/or bond reserve account.
Bond	Amount needed to pay matured principal and interest.	Principal and interest on bonds.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2022 AND 2021

### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **Cash Equivalents**

The Authority considers the highly liquid investments with original maturities of three (3) months or less when purchased to be cash equivalents.

#### **Accounts Receivable**

Receivables include amounts due from municipalities and private haulers for the transportation of solid waste. The Authority requires all private haulers to maintain a deposit with the Authority, these cash deposits are presented on the statement of net position as prepaid tipping fees. Municipalities approve these contracts and the yearly charge by adopting the amounts into their budgets, and setting up an encumbrance for those charges. Receivables are considered past due at 150 days. The Authority believes that an allowance for doubtful accounts is not necessary, due to the prepaid tipping fees by the private haulers, and the encumbrances of the charges by the municipalities. Historically, the management of the Authority has not written off any accounts receivable.

#### **Deferred Outflows of Resources**

The Authority reports decreases in net position that relate to future periods as deferred outflows of resources in a separate section of its statement of net position. The separate financial statement element represents a consumption of net position that applies to future periods and will not be recognized as an expense or expenditure until then. The only deferred outflow of resources reported in the financial statements is deferred amounts arising from the refunding of the Authority's Solid Waste bonds in previous years. This deferred refunding amount is being amortized over the remaining life of the refunding bonds as part of interest expense, and will decrease the invested in capital assets, net of related debt category of net position.

#### **Fund Balance**

A net position deficit of \$(180,409) exists in the Water fund resulting from the depreciation of capital assets.

In 2011, the Authority internally designated \$545,000 of the proceeds received from the sale of the building in Verona to offset future repayments of its debt liabilities. The Authority's outstanding bond obligations matured in 2022. In 2021, \$52,173 was appropriated for such specified purposes.

## **Operating Revenues and Expenses**

The Authority considers revenues from user charges and interest income to be operating revenues. Operating expenses include tipping fees and related charges, general and administrative expenses, and depreciation and amortization of deferred charges.

#### **Spending Policy**

The Authority has a revenue spending policy that provides policy for programs with multiple revenue sources. Expenditures will be spent from restricted funds first, followed by assigned, and then unassigned fund balances.

Funds are committed and assigned through formal approval from the Committee of Commissioners.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2022 AND 2021

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Fair Value Hierarchy**

Fair value is defined as the exchange price that would be received for an asset or paid to transfer a liability (an exit price) in the principal or most advantageous market for the asset or liability in an orderly transaction between market participants on the measurement date. FASB ASC 820-10 - Fair Value Measurements establishes a fair value hierarchy, which requires an entity to maximize the use of observable inputs and minimize the use of unobservable inputs when measuring fair value. The standard describes three levels of inputs that may be used to measure fair value:

Level 1: Quoted prices in active markets for identical assets or liabilities. Level 1 assets and liabilities include debt and equity securities that are traded in an active exchange market, as well as U.S. Treasury securities.

Level 2: Observable inputs other than Level 1 prices such as quoted prices for similar assets or liabilities; quoted prices in markets that are not active; or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities. Level 2 assets and liabilities include debt securities with quoted market prices that are traded less frequently than exchange-traded instruments. This category generally includes certain U.S. Government and agency mortgage-backed debt securities, corporate-debt securities and alternative investments.

Level 3: Unobservable inputs that are supported by little or no market activity and that are significant to the fair value of the asset or liabilities. Level 3 assets and liabilities include financial instruments whose value is determined using pricing models, discounted cash flow methodologies, or similar techniques, as well as instruments for which the determination of fair value requires significant management judgment or estimation. This category generally includes certain private debt and equity instruments and alternative investments.

Fair value estimates are made at a specific point in time, based on available market information and judgments about the financial asset, including estimates of timing, amount of expected future cash flows and the credit standing of the issuer. In some cases, the fair value estimates cannot be substantiated by comparison to independent markets. In addition, the disclosed fair value may not be realized in the immediate settlement of the financial asset. In addition, the disclosed fair values do not reflect any premium or discount that could result from offering for sale at one time an entire holding of a particular financial asset. Potential taxes and other expenses that would be incurred in an actual sale or settlement are not reflected in amounts disclosed.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2022 AND 2021

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## New accounting guidance implementation

As of January 1, 2022, the Authority changed its accounting method for leases as a result of implementing the requirements in the GASB Statement No. 87, *Leases* using the modified retrospective transition method. There was no cumulative effect adjustment to the Authority's statement of net position as of January 1, 2022.

The new lease guidance requires the recognition of a right of use asset and a lease liability for operating leases. The Authority elected the package of practical expedients, which allowed, among other things, for not reassessing the lease classification or initial direct costs for existing leases. The Authority has not elected the hindsight practical expedient.

As of January 1, 2022, \$1,068,462 in operating lease right-of-use assets and corresponding lease liabilities were recognized. Adoption of the new guidance did not have a significant impact to the statement of revenues, expenditures, and changes in net position or cash flows for the year ended December 31, 2022.

#### Leases

The Authority calculates operating lease liabilities with a risk-free discount rate, using a comparable period with the lease term. All lease and non-lease components are combined for all leases. Lease payments for leases with a term of 12 months or less are expensed on a straight-line basis over the term of the lease with no lease asset or liability recognized.

#### **Subsequent Events**

The Authority has evaluated subsequent events through April 27, 2023, which is the date the financial statements were available to be issued.

#### NOTE 3 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

## **Compliance with Financial Related Legal and Contractual Provisions**

The management of the Authority is not aware of any material violations of finance related to legal and contractual provisions.

#### **Legal Compliance - Budgets**

New Jersey Budget Law requires that all funds have legally adopted budgets and appropriations. Total expenditures for each fund may not exceed the amount appropriated. Appropriations for a fund may be increased provided they are offset by unanticipated revenues. All appropriations lapse at the end of each fiscal year to the extent that they have not been expended or encumbered. Authorization to transfer budgeted amounts between programs and/or departments within any fund and reallocation of budget line items within any program and/or department rests with the Authority's Board of Commissioners.

The accompanying Statement of Revenues, Expenditures, and Changes in Net Position and the Schedule of Revenues and Expenditures - Budget and Actual have been prepared on a legally prescribed basis of accounting, which differs from GAAP. Note 15 "Reconciliation of Budgetary Basis and GAAP" has been prepared to identify these revenue and expenditure differences for governmental activities.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2022 AND 2021

### NOTE 3 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

The Authority's budget is prepared for its funds on the modified accrual basis of accounting. Annual appropriated budgets are adopted for all general and enterprise type funds. Any material modification within the adopted budget cannot be made by Board of Commissioners without the Division of Local Government Services approval.

#### **NOTE 4 - CASH AND CASH EQUIVALENTS**

New Jersey statutes permit the deposit of public funds in institutions located in New Jersey, which are insured by the Federal Deposit Insurance Corporation (FDIC), the Savings Association Insurance Fund (SAIF), or by other agencies of the United States that insures deposits or the State of New Jersey Cash Management Fund.

New Jersey statutes require public depositories to maintain collateral for deposits of public funds that exceed insurance limits as follows:

The market value of the collateral must equal five (5%) percent of the average daily balance of public funds; or

If the public funds deposited exceed seventy-five (75%) percent of the capital funds of the depository, the depository must provide collateral having a market value equal to one hundred (100%) percent of the amount exceeding seventy-five (75%) percent.

All collateral must be deposited with the Federal Reserve Bank, the Federal Home Loan Bank Board, or a banking institution that is a member of the Federal Reserve System and has capital funds of not less than \$25,000,000. The Authority has complied with all statutes and regulations applicable to deposits and investments.

At December 31, 2022 and 2021, cash and cash equivalents of the Authority consisted of the following:

	2022	2021
Money Market and Checking	<u>\$17,965,188</u>	<u>\$22,256,702</u>

The carrying amount of the Authority's cash and cash equivalents at December 31, 2022 and 2021, was \$17,965,188 and \$22,256,702, respectively. The bank balance at December 31, 2021 and 2020, was \$18,339,414 and \$22,682,488, respectively.

Cash equivalents include money market funds, cash management funds or certificates of deposit with maturity dates of less than three (3) months. Cash equivalents are stated at cost, which approximates market. Cash equivalents were held by the Authority's Trustee in the Authority's name.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2022 AND 2021

#### **NOTE 5 -- RISK CONCENTRATIONS**

#### **Custodial Credit Risk**

This is the risk that in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, an authority will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Authority does not have a policy for custodial credit risk. Federal depository insurance and New Jersey's Governmental Unit Deposit Protection Act mitigate this risk.

#### **Interest Rate Risk**

This is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The Authority's investment policy does not include limits on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Concentrations

The Authority's policy is to maintain a diversified portfolio to minimize the risk of loss resulting from over concentration of assets in a specific maturity.

#### **COVID-19 Pandemic**

The extent of the impact of the COVID-19 pandemic on financial performance will depend on future developments, including the duration and spread of the outbreak and related advisories and restrictions on the financial markets and the overall economy. If the local and overall global economy continues to be impacted, future operating results may be materially adversely affected.

#### **NOTE 6 - CONTRACTUAL RIGHTS**

A resource recovery facility has been constructed by the Port Authority of New York and New Jersey and the American Ref Fuel Company for the purpose of disposal of solid waste. On February 28, 1986, the County of Essex executed an Amended and Restated County Service Contract.

The County of Essex contractually agreed to pay the Port Authority the sum of \$58,000,000 for the right to use the facility. An improvement authorization was adopted by the County of Essex on May 13, 1987, in the sum of \$48,000,000, which was funded by a loan obtained from the State of New Jersey, Department of Environmental Protection and Energy. Loan proceeds in the sum of \$40,000,000 were advanced to the Port Authority and the additional liability in the sum of \$18,000,000 was to be paid over a period of twenty-one (21) years, however as of December 31, 2005, the balance of this obligation has been fully liquidated. The resulting contractual rights of \$35,322,213 are being amortized on a straight-line basis over a period of forty (40) years. Amortization charged to operations amounted to \$808,635 for the years ended December 31, 2021 and 2020. Accumulated amortization for the years ended December 31, 2022 and 2021, was \$27,684,546 and \$26,875,911, respectively.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2022 AND 2021

#### **NOTE 7 - DEFERRED CHARGES**

Upon formation of the Essex County Utilities Authority, the County of Essex contributed certain assets with regard to its solid waste system with the intention at some future date to value those assets and have the Authority compensate the County. During 2003, the Authority made a payment of \$16,500,000 to the County of Essex for those assets. This payment amount will be amortized on a straight-line basis over a period of twenty-nine (29) years. Amortization charged to operations amounted to \$572,044 for the years ended December 31, 2022 and 2021. Accumulated amortization for the years ended December 31, 2022 and 2021, amounted to \$10,779,557 and \$10,207,512, respectively.

Deferred charges for the years ended December 32, 2021 and 2021, being amortized on the straight-line or weighed average basis, consist of the following:

	2022	2021	Estimated Life
Solid Waste:			
Prior excess costs in connection with			
Essex County and Port Authority	\$ 13,274,966	\$ 13,274,966	40 years
Asset purchase	16,500,000	16,500,000	29 years
Port Authority settlement	17,447,439	17,447,439	20 years
Procurement and other	2,274,693	2,274,693	Various
Litigation settlements	23,572,823	23,572,823	Various
Other	198,088	198,088	Various
Total	73,268,009	73,268,009	
Less: Accumulated amortization	57,097,754	55,587,356	
Net Solid Waste	\$ 16,170,255	\$ 17,680,653	
Matar Systams			
Water System:	\$ 677,359	\$ 677,359	Various
Deferred charges	•	•	Various
Less: Accumulated depreciation	677,359	677,359	
Net Water System	\$ -	\$ -	

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2022 AND 2021

#### **NOTE 8 - SETTLEMENT PAYABLE**

The Authority and the Port Authority of New York and New Jersey entered into a "Waste Disposal Agreement" dated July 15, 1999. This Agreement was a result of a settlement of litigation arising from past waste flow regulations being deemed unconstitutional within New Jersey.

In accordance with this Agreement, the Authority paid \$15,000,000 to the Port Authority upon the issuance of the 1999 C and D Solid Waste Revenue Bonds. The Authority is also indebted to the Port Authority for an additional \$5,000,000 to be paid in annual installments of \$500,000 for ten (10) years commencing in January 2009. The obligation was paid in full as of December 31, 2018.

Under the terms of the Waste Disposal Agreement, the Authority has guaranteed minimum and maximum tonnage of acceptable refuse per year. The Agreement also sets forth the obligations of both parties and service fees. Additional conditions under the Agreements ensure waste tonnage guarantees with county waste generators, including municipalities and other public institutions disposing of Essex County waste. Should the Authority be unable to deliver the minimum tonnage on an annual basis, the Authority has the ability to mitigate the shortfall through an agreement with a contractor delivering out-of-county waste. The initial term of these Agreements are ten (10) years. During 2014, these agreements were extended for an additional seven (7) years until January 31, 2022, and minimum tonnage requirements as specified in prior agreements were removed. An escrow deposit was established to meet the terms of this agreement relating to the timely remittance of service fees due to the Port Authority. Moreover, a limited deficiency agreement with Essex County is in effect ensuring sufficient funds are available to meet this obligation.

#### **NOTE 9 - LONG-TERM DEBT**

The Authority issues revenue bonds to provide funds for the acquisition and construction of major capital facilities. Revenue bonds have been issued for various capital facilities.

On April 1, 1996, the Authority issued \$63,685,000 of Solid Waste System Revenue Bonds as approved by the State of New Jersey Division of Local Government Services on September 13, 1995. During March 1999, these bonds were defeased as a result of an "advanced refunding." Concurrently, the Authority issued \$75,414,707 Solid Waste System Revenue Bonds, Tax Exempt Series 1999A, of which \$53,340,000 was defeased from the proceeds received from the issuance of the Series 2009 Bonds.

On December 14, 1999, the Authority issued \$29,755,000 of Solid Waste Revenue Bonds, Series 1999 C & D, the proceeds of which were used with the Port Authority litigation settlement. These bonds were repaid in full from the proceeds received from the 2006 bond series.

On October 1, 2006, pursuant to the General Bond Resolution, the Authority issued \$14,890,000 Solid Waste System Refunding Revenue Bonds, Tax Exempt Series 2006B. The Bonds were issued to (1) advance refund certain maturities of the outstanding Series 1999C bonds and (2) pay the costs of issuance of the Refunding Bonds.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2022 AND 2021

#### **NOTE 9 - LONG-TERM DEBT (Continued)**

On October 1, 2006, pursuant to the General Bond Resolution the Authority issued \$12,030,000 Solid Waste Refunding Bonds Revenue Bonds, Taxable Series 2006A. The Bonds were issued to (1) partly advance refund certain maturities of the outstanding Series 1999D - Tax Exempt Bonds and (2) pay costs of issuance of the Refunding Bonds.

On April 1, 2009, pursuant to the General Bond Resolution, the Authority issued \$52,240,000 Solid Waste System Refunding Revenue Bonds, Series 2009 – Tax Exempt Bonds. The bonds were issued to (1) advance refund certain maturities of the outstanding Series 1999 A - Tax Exempt Bonds and (2) pay costs of issuance of the refunding bonds.

On December 15, 2016, pursuant to the General Bond Resolution, the Authority issued \$7,145,000 Solid Waste System Refunding Revenue Bonds, Series 2016 – Tax Exempt Bonds. The bonds were issued to (1) advance refund maturities of the outstanding Series 2006 A - Tax Exempt Bonds and (2) pay costs of issuance of the refunding bonds. A bond premium of \$400,733 was received, which will be amortized over the term of the bond.

The bonds payable consist of the following:

ne bonds payable consist of the following.	2022	2021
Series 2006B - Taxable - Refunding Revenue Bonds, remaining maturities between October 1, 2008 and October 1, 2022, with interest ranging from 5.27% to 5.58%, payable semi-annually.	\$ -	\$ 1,185,000
Series 2009 - Tax Exempt - Refunding Revenue Bonds, remaining maturities between April 1, 2010 and April 1, 2022, with interest ranging from 2.50% to 5.00%, payable semi-annually.	-	5,855,000
Series 2016 - Tax Exempt - Refunding Revenue Bonds, remaining maturities between December 15, 2016 and October 1, 2022, with interest ranging from 3.00% to 5.00%, payable semi-annually.		1,300,000
Total bonds payable	-	8,340,000
Plus: Unamortized bond premiums and original issue discounts, net		(10,640)
Net bonds payable	-	8,329,360
Less: Current portion		<u>8,329,360</u>
	<u>\$ - </u>	<u>\$</u>

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2022 AND 2021

#### **NOTE 9 - LONG-TERM DEBT (Continued)**

The County of Essex and the Authority have entered into a "deficiency agreement" whereby the County shall be obligated to pay all unpaid principal and interest on these bonds should the Authority have insufficient "solid waste service charges" to provide for the payment of principal and interest.

The following changes occurred in bonds payable during the year:

Beginning	2022	2022	Ending
Balance	Issued	<u>Maturities</u>	Balance
\$ 8,340,000	<u>\$</u> -	<u>\$8,340,000</u>	<u>\$ -</u>

The fair value of the revenue bonds payable is based upon current traded values of the respective bonds, in accordance with Level II of the fair value hierarchy.

#### **Advance and Current Refundings**

The Authority issued \$26,920,000 in 2006 of Solid Waste System Refunding Revenue Bonds to provide resources to defease certain 1999C Series and 1999D Series Revenue Bonds. The proceeds were placed in an irrevocable trust invested in U.S. Government State and Local Government Series securities and, along with earnings thereon, will be adequate to pay interest and redeem principal of the \$19,975,000 1999 Series C refunded bonds and the \$10,420,000 1999 Series D refunded bonds. As a result, the refunded bonds are considered defeased and the liability has been removed from the Statement of Net Position. This advance refunding was undertaken to reduce total debt service payments by \$1,193,323 on a net present value basis. The reacquisition price exceeded the net carrying amount of the defeased debt by \$1,068,189. This amount is shown as a Deferred Outflow of Resources in the Statement of Net Position and amortized over the life of the new bonds which is equal to the remaining life of the defeased bonds. The remaining unamortized balance at December 31, 2022 and 2021 is \$-0- and \$10,683, respectively. The Series 2006 note was paid in full in October of 2022.

The Authority issued \$52,240,000 in 2009 of Solid Waste System Refunding Revenue Bonds to provide resources to defease certain 1999A Series Revenue Bonds. The proceeds were placed in an irrevocable trust invested in U.S. Government, State and Local Government Series securities and, along with earnings thereon, will be adequate to pay interest and redeem principal of the \$53,340,000 1999 Series A refunded bonds. As a result, the refunded bonds are considered defeased and the liability has been removed from the Statement of Net Position. This advance refunding was undertaken to reduce total debt service payments by \$655,403 on a net present value basis. The carrying amount exceeded the net reacquisition price of the defeased debt by \$528,871. This amount is shown as a Deferred Outflow of Resources in the Statement of Net Position and amortized over the life of the new bonds which is equal to the remaining life of the defeased bonds. The Series 2009 note was paid in full in April of 2022.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2022 AND 2021

#### **NOTE 9 - LONG-TERM DEBT (Continued)**

The Authority issued \$7,145,000 in 2016 of Solid Waste System Refunding Revenue Bonds to provide resources to defease certain 2006A Series Revenue Bonds. The proceeds were placed in an irrevocable trust invested in U.S. Government State and Local Government Series securities and, along with earnings thereon, will be adequate to pay interest and redeem principal of the \$7,340,000 2006 Series A refunded bonds. As a result, the refunded bonds are considered defeased and the liability has been removed from the Statement of Net Position. This advance refunding was undertaken to reduce total debt service payments by \$248,721 on a net present value basis. The Series 2016 note was paid in full in October of 2022.

#### **NOTE 10 - LETTER OF CREDIT**

By resolution adopted January 16, 2003, the Authority has provided a Bond Reserve Credit Facility in substitution for monies on deposit in the Bond Reserve Account and, upon providing such Bond Reserve Credit Facility, the monies on deposit in the Bond Reserve Account will be available to satisfy any other obligation of the Authority.

The Authority has obtained the Bond Reserve Credit Facility from TD Bank and such Bond Reserve Credit Facility will be provided in accordance with the terms of a "Letter of Credit and Reimbursement Agreement" in the amount of \$11,395,715 dated March 3, 2003.

Subsequent to obtaining the Standby Irrevocable Letter of Credit, the \$11,395,715 was transferred to the County of Essex as part of the additional payment made to the County for the initial transfer of the solid waste system upon formation of the Authority (See Note 6).

In addition, on October 1, 2006, the Authority has provided a Bond Reserve Credit Facility in substitution of the monies being deposited in the Bond Reserve Account in connection with the issuance of the Series 2006A and 2006B Bonds.

#### **NOTE 11 - CONTINGENT LIABILITIES**

Amounts received from grantor agencies are subject to audit and adjustment by grantor agencies. Any audit resulting in disallowed costs may constitute a liability. The Authority is unaware of any such liabilities.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2022 AND 2021

#### **NOTE 12 - OPERATING LEASE LIABILITY**

On January 1, 2011, the Authority moved its administrative offices to Newark, New Jersey, and signed a twenty (20) year lease agreement with the County of Essex. Minimum annual rent under the lease is as follows: Years 1 - 10 \$43,200; Years 11 - 15 \$47,520, and Years 16 - 20 \$49,888. In addition to minimum rent, in year 1 of the lease, the Authority will pay annual rent of \$28,480 as a reimbursement for operating expenses and utilities related to the leased premise, and \$16,237 for the use of ten (10) parking spaces. The additional rent will increase at a rate of 3% per year commencing with the second year of the lease term.

The following summarizes the line items in the balance sheet which include amounts for operating leases as of December 31, 2022:

Operating lease right-of-use assets	<u>\$959,010</u>
-------------------------------------	------------------

Operating lease liabilities \$959,010

Total rent expense for the years ended December 31, 2022 and 2021, was \$109,452 and \$107,797, respectively.

Future minimum rent commitments for the years ending December 31, are as follows:

2023	111,310
2024	113,221
2025	115,184
2026	119,568
2027	121,640

#### **NOTE 13 - COMMITMENTS**

In August 2020, the Authority entered into a five (5) year agreement with Advanced Enterprises Recycling Inc., to dispose of Type 13 Bulky waste beginning January 1, 2021.

In January 2021, the Authority renewed its contract with Waste Management of New Jersey, Inc. to use their facility to dispose of Type 10 commercial waste for five (5) years expiring on December 31, 2025.

In September 2021, The Authority entered into a contract with the Port Authority of New York and New Jersey for the disposal services for non-commercial and commercial waste commencing on February 1, 2022 and ending on December 31, 2025.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2022 AND 2021

#### **NOTE 14 - RELATED PARTY TRANSACTIONS**

Essex County pays payroll and employee benefits on behalf of the Authority. The Authority will periodically reimburse Essex County for the amount of money which is owed to Essex County. For the periods ended December 31, 2022 and 2021, the Authority owed to Essex County the amounts of \$211,806 and \$701,641, respectively. For the periods ended December 31, 2022 and 2021, the Authority paid to Essex County the amounts of \$1,216,502 and \$713,432 for payroll and related costs, respectively.

The Authority uses County Police Force, Department of Public Works, and other employees for its annual recycling events held in the spring and fall. Amounts paid to Essex County for these personnel and services were \$74,573 and \$122,102 for the years ended December 31, 2022 and 2021, respectively.

As described in Note 12, the Authority leases its office space from the County of Essex.

#### **NOTE 15 - MAJOR CUSTOMERS**

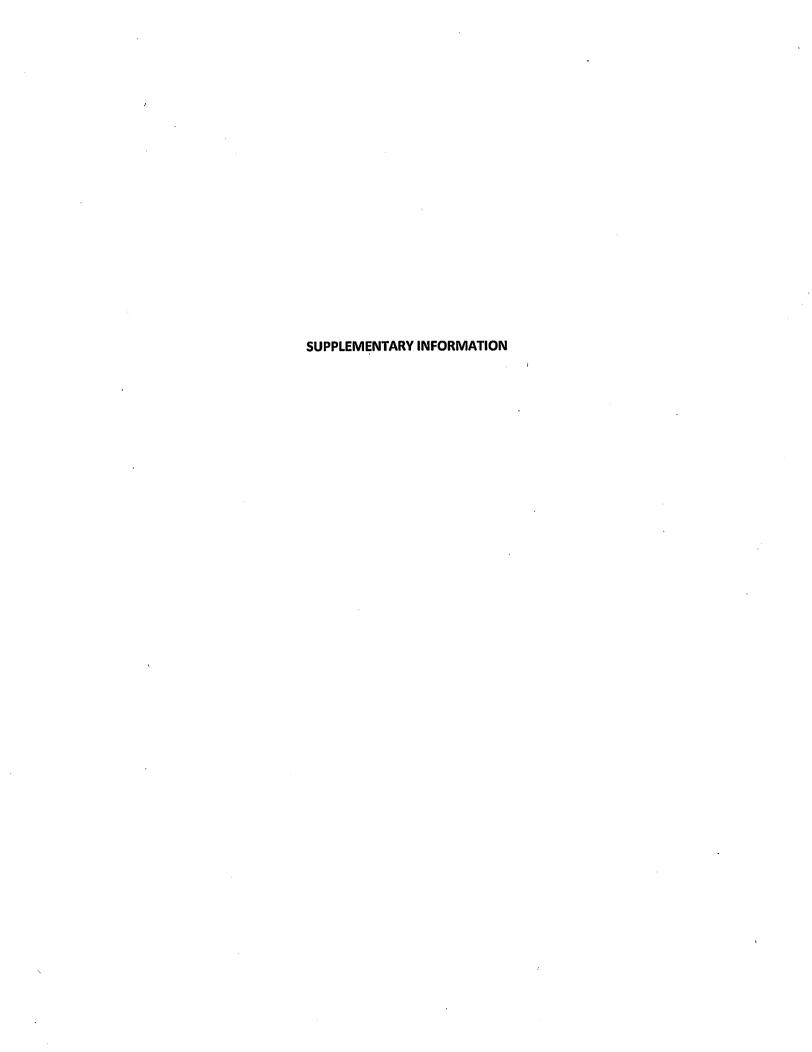
For the year ended December 31, 2022, two (2) customers accounted for sixty-six (61%) percent of the accounts receivable balance due from haulers. One (1) customer accounted for sixteen (16%) percent of tipping fee operating revenue.

For the year ended December 31, 2021, two (2) customers accounted for sixty-six (66%) percent of the accounts receivable balance due from haulers. One (1) customer accounted for sixteen (16%) percent of tipping fee operating revenue.

#### **NOTE 16 - RECONCILIATION OF BUDGETARY BASIS AND GAAP**

The accompanying "Schedule of Revenues and Expenditures - Budget and Actual for the Year Ended December 31, 2021" presents comparisons of the legally adopted budget with actual data on a budgetary basis. Because accounting principles applied for purposes of developing data on a budgetary basis differ significantly from those used to present financial statements in conformity with generally accepted accounting principles, a reconciliation of resultant basis, timing, perspective and entity differences in excess (deficiency) of revenues and other sources of financial resources over expenditures and other uses of financial resources for the year ended December 31, 2022, is presented below:

	Solid Waste	<u>Water</u>
Surplus (Deficit) - Budgetary Basis	\$(5,698,682)	\$(27,948)
Adjustments to reconcile to GAAP Basis: Payment of bonds	8,340,000	
Increase (decrease) in Net Position - GAAP Basis	\$2,641,318	\$(27,948)



## (A COMPONENT UNIT OF THE COUNTY OF ESSEX) SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL

YEAR ENDED DECEMBER 31, 2022

	Solid Waste				Water							
	Original/Fi Budget			Actual	F	/ariance avorable afavorable)	-	inal/Final Budget		Actual	Fa	ariance vorable avorable)
REVENUES: Operating revenues:											_	
User charges Other operating revenue	\$ 46,3	73,950	\$	37,866,552 10,549	\$	(8,507,398) 10,549	\$	16,500	\$	42	\$ 	(16,500) 42
Total Operating Revenues	46,3	73,950		37,877,101		(8,496,849)		16,500		42		(16,458)
Non-operating revenues: Local subsidies and donations Grants and entitlements Interest income - operating and restricted Other		- 85,000 4,000 63,073		- 534,600 186,838 71,430		- 49,600 182,838 8,357		- - - -		- - - -		- - -
Total non-operating revenues	5	52,073		792,868		240,795				<u> </u>		
TOTAL REVENUES		26,023		38,669,969		(8,256,054)		16,500		42		(16,458)
APPROPRIATIONS: Operating appropriations: Administration: Salary and wages Fringe benefits Other expenses	2	72,000 35,000 49,000		473,659 227,981 465,206		(1,659) 7,019 283,794				- - -		
outer expenses		56,000		1,166,846		289,154				<u>-</u>		
Cost of providing services: Other expenses	40,2	96,450		32,360,749		7,935,701		16,500		27,990		(11,490)
Principal payments on debt service in lieu of depreciation	4,8	40,000		8,340,000		3,500,000						
Total operating appropriations	46,5	92,450		41,867,595		4,724,855		16,500		27,990		(11,490)
Nonoperating appropriations: Other reserves Interest on debt Accumulated deficit		15,000 31,674		2,321,011 180,045		(6,011) 51,629		- - -		- - -		- - -
Total non-operating appropriations	2,5	46,674		2,501,056		45,618						-
TOTAL OPERATING AND NONOPERATING APPROPRIATIONS	49,1	39,124		44,368,651		4,770,473		16,500		27,990		(11,490)
SURPLUS/(DEFICIT) - BUDGETARY BASIS	\$ (2,2	13,101)	\$	(5,698,682)	\$	(3,485,581)	\$	-	\$	(27,948)	\$	(27,948)

See Independent Auditors' Report.

# (A COMPONENT UNIT OF THE COUNTY OF ESSEX) SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE YEAR ENDED DECEMBER 31, 2022

Grantor/Pass-Through/Program Title	State Account Number	Program Amount	Program Grant Period	Current Year Disbursements	Total <u>Disbursements</u>
New Jersey Department of Environmental Protection - Division of Solid and					
Hazardous Waste: 2022 REA Tax Fund County Entitlement Grant	4910-100-042-4910-224-VREF-6010	\$ 534,600	1/1/22 - 6/30/23	\$ 534,600	\$ 534,600



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Chairman and Authority Commissioners Essex County Utilities Authority Newark, New Jersey

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and audit requirements as prescribed by the Bureau of Authority Regulations, Division of Local Government Services, Department of Community Affairs, State of New Jersey, the statements of net position of the business-type activities of the Essex County Utilities Authority as of December 31, 2022 and 2021, and the related statements of revenues, expenditures, and changes in net position, and cash flows for the years then ended, and the related notes to the financial statements, which collectively comprise the Essex County Utilities Authority's basic financial statements, and have issued our report thereon dated April 27, 2023.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Essex County Utilities Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Essex County Utilities Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Essex County Utilities Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items finding 2022-01 that we consider to be material weaknesses.

#### Reporting on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Essex County Utilities Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and audit requirements as prescribed in Bureau of Authority Regulations, Division of Local Government Services, Department of Community Affairs, State of New Jersey.

#### Essex County Utilities Authority's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on Essex County Utilities Authority's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. Essex County Utilities Authority's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Fairfield, New Jersey

Bederson LLP

April 27, 2023



SCHEDULE OF FINDINGS, QUESTIONED COSTS, AND RECOMMENDATIONS
YEAR ENDED DECEMBER 31, 2022

FINDING NO. 2022-01: Accounts Payable:

**Criteria:** Procedures should be in place to ensure that the year-end accounting is completed in an accurate manner so that no material adjustments to the trial balance and financial statements are required.

Condition: The trial balance as presented to us reflected an overstatement of accounts payable that resulted in expenses being overstated also. We determined that this amount was material and required adjustments to be made to the trial balance as presented to us. The audit as presented reflects that adjustment.

Effect: The trial balance required material adjustments.

Cause: The Authority did not adhere to its procedures to ensure that account reconciliations were performed to produce an accurate and reliable trial balance for the audit.

**Recommendation:** Because corrected action was taken and procedures have been put into effect, there is no recommendation associated with this finding.

Views of Responsible Officials and Planned Corrective Actions: We agree with the finding as indicated above. The overstatement was a result of a posting timing issue with-in the software. When brought to our attention, it was reversed out and a revised trial balance was given to the auditors. We have implemented an additional procedure to ensure that this does not happen in the future.

STATUS OF PRIOR YEAR FINDINGS YEAR ENDED DECEMBER 31, 2022

No findings in prior year.

**ROSTER OF OFFICIALS FOR 2022** 

#### **CONTACTING THE AUTHORITY**

This financial report is designed to provide our customers and creditors with a general overview of the Authority's finances and to demonstrate the Authority's accountability for the fees it receives. If you have any questions about this report or need additional information, contact the Essex County Utilities Authority, Leroy F. Smith, Jr. Public Safety Building, 60 Nelson Place, 6<sup>th</sup> Floor, Newark, NJ 07102.

#### **Board of Commissioners**

Nicholas A. Grieco Chairman

Caren Freyer Vice Chair

Victor A. Afanador Secretary

Joseph S. Tyrrell Treasurer

Jessica F. Battaglia Commissioner

Quinzell R. McKenzie Commissioner

Louis J. Stanzione Commissioner

Elmer J. Hermann, Jr. Acting Executive Director

Bethany O'Toole Chief Financial Officer